

Message Text

PAGE 01 TOKYO 10476 301220Z

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ACTION SS-25

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FM AMEMBASSY TOKYO

TO SECSTATE WASHDC IMMEDIATE 2071

INFO AMEMBASSY CAIRO

C O N F I D E N T I A L TOKYO 10476

EXDIS

E.O. 11652: GDS

TAGS: EAID US JA EG

SUBJ: EMERGENCY ASSISTANCE TO EGYPT: JAPANESE AID TO EGYPT

REFS: (A) STATE 177515 (EXDIS)

(B) TOKYO 10256 (EXDIS)

(C) STATE 169245 (EXDIS)

(D) TOKYO 9450 (EXDIS)

(E) CAIRO 6462 (EXDIS)

(F) TOKYO 8641 (EXDIS)

(G) STATE 144761 (EXDIS)

(H) TOKYO 7545 (NOTAL)

(I) TOKYO 7438

(J) STATE 126646

SUMMARY: EMBASSY FEARS PRESENTATION TO FONOFF

PER REF (A) TO EFFECT THAT USG EXPECTS 125 MILLION

DOLLARS IN JAPANESE AID TO EGYPT IN CY 75 RATHER THAN

100 MILLION MAY BE COUNTER-PRODUCTIVE

AT THIS JUNCTURE, BECAUSE A) USG HAS ON SEVERAL OCCASIONS

TOLD GOJ WE EXPECTED 100 MILLION DOLLARS, B) GOJ

HAS EXPLAINED TO USG ITS PLAN TO COUNT TOWARDS 100 MILLION

GOAL THE 75 MILLION UNCOMMITTED AND UNDISBURSED

BALANCE OF JAPAN'S EARLIER 100 MILLION DOLLAR PLEDGE

TO EGYPT, C) THIS PLAN APPEARS CONSISTENT WITH USG

CONCEPT OF ADDITIONALITY EARLIER CONVEYED IN DEPT'S

CABLES, D) FONOFF IS ALREADY IN TESTY MOOD BECAUSE ITS

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PAGE 02 TOKYO 10476 301220Z

MANY QUESTIONS RE AID TO EGYPT, POSED TO EMBASSY AND TRANS-

MITTED BY EMBASSY TO DEPARTMENT, REMAIN UNANSWERED.

NEVERTHELESS EMBASSY WILLING TO PROCEED TO MAKE THIS

CLARIFICATION IF DEPARTMENT STRONGLY WISHES. FOR SUCH

PRESENTATION TO HAVE ANY CHANCE OF BEING EFFECTIVE, EMBASSY SHOULD AT SAME TIME BE IN POSITION TO PROVIDE AUTHORITATIVE RESPONSES TO EARLIER FONOFF QUESTIONS. END SUMMARY.

1. EMBASSY FEARS QTE CLARIFICATION UNQTE TO GOJ AT THIS TIME THAT USG EXPECTS 125 MILLION DOLLARS JAPANESE AID TO EGYPT IN CY 1975 RATHER THAN 100 MILLION WOULD BE FRUITLESS AND EVEN SERIOUSLY COUNTERPRODUCTIVE. REASONS FOR OUR POSITION ARE AS FOLLOWS.

2. ORIGINAL DEPARTMENT INSTRUCTIONS ON WHICH EMBASSY'S FIRST DEMARCHE TO FONOFF WAS BASED, AS WELL AS ALL SUBSEQUENT MESSAGES WE HAVE SEEN ON THIS SUBJECT, HAVE SPOKEN ONLY OF 100 RPT 100 MILLION TARGET FOR JAPAN. FOR INSTANCE, STATE 126646 (30 MAY) SAYS QTE SECRETARY AND UNDERSECRETARY. . . URGED GERMAN AND JAPANESE GOVERNMENTS TO PROVIDE 100 MILLION DOLLARS EACH UNQTE. STATE 144761 (19 JUNE) SAYS QTE SISCO AND ROBINSON CLARIFIED FOR JAPANESE AMBASSADOR U.S. THINKING REGARDING AMOUNTS AND CONDITIONS FOR AID PACKAGE FOR EGYPT, STRESSING THAT 100 MILLION DOLLARS WAS FIGURE U.S. BELIEVED APPROPRIATE FOR JAPAN FOR REMAINDER 1975 UNQTE. STATE 169245 (17 JULY) SAYS QTE . . . 100 MILLION EACH FROM JAPAN AND GERMANY . . . UNQTE.

3. JAPANESE CONCEPT OF ADDITIONALITY, WHICH WOULD COUNT TOWARDS USG-PROPOSED 100 MILLION DOLLAR TARGET THE UNCOMMITTED AND UNDISBURSED BALANCE OF 75 MILLION DOLLARS WHICH REMAINS OUTSTANDING FROM EARLIER PLEDGE OF 100 MILLION DOLLARS, WAS REPORTED BY EMBASSY FOLLOWING OUR INITIAL DEMARCHE (TOKYO 7438) AND REITERATED BY GOJ EMBASSY WASHINGTON. MOREOVER, THAT 75 MILLION DOLLAR BALANCE HAS NOT YET BEEN CONFIRMED IN INTERGOVERNMENTAL NOTE EXCHANGE; IN GOJ VIEW, THEREFORE, IT IS NOT CONSIDERED FORMALLY QTE COMMITTED UNQTE. GOJ THEREFORE CONSIDERS ITS CONCEPT OF CONFIDENTIAL

PAGE 03 TOKYO 10476 301220Z

ADDITIONALITY AS BEING FULLY IN KEEPING WITH USG CONCEPT EXPLAINED STATE 126646, I.E. QTE 100 MILLION . . . IN ADDITION TO AMOUNTS ALREADY COMMITTED UNQTE AND QTE CLEARLY ADDITIONAL TO AMOUNTS ALREADY FORMALLY LENT TO EGYPT QUQTE.

4. FONOFF HAS BEEN EXTREMELY SYMPATHETIC TO USG DEMARCHES THIS SUBJECT AND PROMPTLY WENT TO WORK TO PERSUADE OTHER MINISTRIES TO AGREE TO MEET 100 MILLION DOLLAR TARGET IN ACCORDANCE WITH EXPRESSED USG WISHES. FONOFF HAS INDICATED TO EMBASSY HOWEVER THAT IT HAS FELT HANDICAPPED IN THESE EFFORTS BY LACK OF CONSISTENT AND AUTHORITATIVE INFO RE USG AND OTHER DONOR INTENTIONS

AND BY ABSENCE OF DONORS' MEETING AT WHICH THESE
MATTERS COULD BE CLARIFIED. EMBASSY STRONGLY BELIEVES
THAT A USG DEMARCHE AT THIS POINT INDICATING THAT U.S.
EXPECTS 125 MILLION DOLLARS FROM GOJ, WOULD FURTHER
CONFUSE SITUATION AND BE UNLIKELY TO PRODUCE DESIRED
RESULT.

5. IN EVENT DEPARTMENT CONFIRMS INSTRUCTION TO EMBASSY
TO MAKE PRESENTATION PER STATE 144761, EMBASSY
STRONGLY REQUESTS THAT DEPARTMENT'S RETURN CABLE
OF INSTRUCTION ALSO TRANSMIT INFO IN RESPONSE TO QUESTIONS
POSED BY FONOFF AND TRANSMITTED BY EMBASSY REFTELS.
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